CITY OF SOMERVILLE, MASSACHUSETTS JOSEPH A. CURTATONE MAYOR

DEPARTMENT of INFRASTRUCTURE & ASSET MANAGEMENT



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FY2022 PAVEMENT & SIDEWALK MANAGEMENT PROGRAM

Since 2015, the City has utilized a data-driven pavement management program to support objective decisions and develop cost-effective results. Starting in FY2020, the Engineering Division has divided the annual program into three contracts:

- Major corridor complete streets with full-width pavement mill-and-overlay, full sidewalk reconstruction to attain ADA compliance, and targeted safety improvements;
- Targeted sidewalk and intersection reconstruction to improve pedestrian safety and ADA compliance on priority routes, and
- Partial paving of travel lanes only for side streets that are not priority pedestrian routes or major corridors.

The rationale for the creative funding approach was presented to the City Council Finance Committee on 3 December 2019, the video and side presentation of which can be found here:

http://somervillecityma.iqm2.com/Citizens/Detail_LegiFile.aspx?Frame=&MeetingID=3048&MediaPosition=4163.809&ID=22098&CssClass=

FY 2022 Program

The FY2022 program budget totals \$5,340,000, and is derived from three sources:

- \$1,235,199 from the Massachusetts Chapter 90 program for roadway repairs,
- \$3,604,801 from City bond for street resurfacing, sidewalk improvements and ADA ramps and improvements, and
- \$500,000 from the Street Reconstruction Stabilization Fund for Street & Sidewalk Repairs and ADA Improvements.

FY 2022 Complete Street Project

| Street | From | То | Scope |
|----------|---------|-----------|-----------------|
| Pearl St | McGrath | Mt Vernon | Complete Street |





FY 2022 Sidewalk and Intersection Project

| Street | From | То | Scope |
|--------------|-------------------|-------------|--------------|
| Evergreen St | School St | Thurston Rd | Sidewalks |
| Garfield St | Broadway | Blake St | Sidewalks |
| Oakland St | School St | Marshall St | Sidewalks |
| Temple St | at Heath & Sewall | | Intersection |
| Walnut St | at Gilman St | | Intersection |
| Cross St | at Everett St | | Intersection |
| Cross St | at Gilman St | | Intersection |
| Oliver St | at Glen St | | Intersection |
| Oliver St | at Franklin St | | Intersection |

FY 2022 Partial Paving Project

| Street | From | To | Scope |
|--------------|-----------------|---------------|----------------|
| Dana | Bonair | Pearl | Partial Paving |
| Edmands St | Broadway (E) | Bonair St (W) | Partial Paving |
| Mcgregor Ave | Wigglesworth St | Walnut ST | Partial Paving |
| Munroe St | Boston St | Walnut St | Partial Paving |
| Pearl St | Mt Vernon St | Crescent St | Partial Paving |
| Burnside Ave | Elm St | Summer St | Partial Paving |
| Conwell Ave | Curtis St | North St | Partial Paving |
| Langmaid | Broadway | Heath St | Partial Paving |
| Pleasant Ave | Walnut St | Vinal Ave | Partial Paving |

Program Details

Roadway Evaluation & Prioritization

The Engineering Division, with the aid of an outside consultant, maintains a database that defines several characteristics for every street in Somerville:

- Pavement Condition Index (PCI) describes the physical condition of the pavement with 100 being a newly paved road and 0 being a fully deteriorated road.
- Functional Classification Priority (FCP) defines the roadway use with higher scores assigned to major arteries and lower scores to residential side streets.
- Pavement Classification Priority (PCP) provides the ability to score roads with different pavement types such as concrete or cobble stone.





• Average Daily Traffic (ADT) assigns higher scores to roads with more traffic.

That data is used to calculate a Network Priority Ranking (NPR) for each road segment according to the following formula:

$$NPR = (0.40 \text{ x PCI}) + (0.50 \text{ x FCP}) + (0.30 \text{ x PCP}) + (0.10 \text{ x ADT})$$

The NPR drives the selection of roads for inclusion in the annual improvement contracts. Virtually all Somerville roads are asphalt; therefore, Pavement Classification is generally not a factor in determining prioritization. Functional Class receives the highest weight as it has been the City's policy to prioritize main roads that receive the most use by the greatest number of travelers. The Pavement Management Program includes five Functional Classes ranging from "Arterial" to "Residential Dead End", which is consistent with classifications used by the City for other transportation studies. Figure 1 provides the roadway classification (aka the FCP) for each street in the database. The factors used for Average Daily Traffic are also consistent with those used by the City for other transportation studies and are generally associated with the FCP categories. Unlike the other factors, which are relatively fixed for our roadway network, the Pavement Condition Index is constantly degrading as roads experience wear over time. Consequently, the roads are surveyed, and the PCI is updated every year.

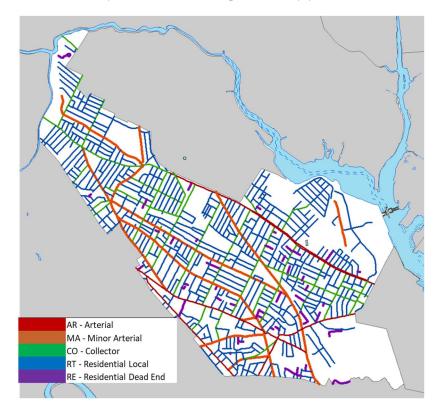


Figure 1 - Functional Classification Map





Sidewalk Prioritization

Historically, the street prioritization was the sole driver for sidewalk improvements as full-width pavement also includes reconstruction of sidewalks for ADA compliance. Experience with the program through 2019, however, indicated that addressing sidewalks based on pavement priority does not adequately address the needs of pedestrians. When the Pavement Management Program development was initiated in 2012, data was also collected regarding sidewalk condition, which is also updated annually. To improve the City's progress toward ADA compliance and improving the pedestrian experience in general, in FY2020, the City initiated a separate sidewalk construction package in addition to the mill & overlay contract. To select sidewalks for inclusion in the contract, the Engineering Division in collaboration with a wide range of other City Departments developed a data-driven process that mirrors the paving prioritization.

- Sidewalk Condition Index (SCI) describes the physical condition of the sidewalk with 100 being a new sidewalk and 0 being fully deteriorated.
- Route Classification Priority (RCP) defines a priority routes throughout the City for pedestrians with 4 being the highest priority sidewalk routes and 0 being the lowest.

To determine the RCP multiple City Departments develop and update a list of priority locations throughout the City, including:

- Transit stations & bus stops,
- Civic buildings,
- Medical facilities.
- Religious centers,
- Day care centers,
- Adult housing,
- Neighborhood markets,
- Schools, and
- Open space & parks.

The City's geospatial team performs routing and proximity analyses between these priority locations, and combines this with topographical data to develop a Route Classification Priority (RCP) for each sidewalk in the City, divided into five classifications:

- 0. Calm Streets
- 1. Side Streets
- 2. Dense Neighborhoods
- 3. Transit Corridors
- 4. Business Districts

The Sidewalk Condition Index (SCI) and Route Classification Priorities (RCP) are combined for each street in the City to develop a ranked priority of sidewalk reconstruction; this is the Network Priority Ranking (NPR):

$$NPR = (0.40 \times SCI) + (0.60 \times RCP)$$



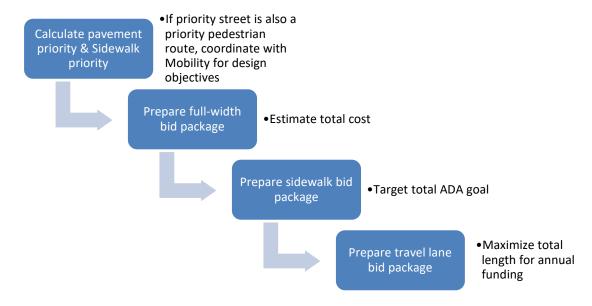


The NPR drives the selection of sidewalks for inclusion in the annual reconstruction contracts. All sidewalks are reconstructed in cement concrete pavement and made ADA/MAAB compliant. The reconstruction includes upgraded accessible curb ramps, driveway aprons and tree wells. Existing tree wells often include new rubberized porous pavement material to minimize root impacts on the sidewalk surface.

The NPR is averaged over entire street lengths of sidewalk. As such isolated sidewalk failures in otherwise acceptable sidewalks could be missed. The City assesses 311 notifications, ADA complaints and the annual sidewalk condition surveys for specific repairs. The City will self-perform these repairs where possible and include them in the sidewalk contract where these repairs are more complicated.

Program Workflow

Given the prioritization approach for roadways and sidewalks described above, and in coordination with other City departments, primarily Mobility, the Engineering Division ranks locations and develops cohesive bid packages for construction contracts as follows:





Planning Future Program Contracts

Sorted by their respective NPRs and planning level construction costs, a list of complete street and sidewalk reconstruction projects are developed that the City can reasonably expect to construct over the next five years. A similar list of residential side streets, sorted by their PCI, is also developed for travel lane only partial paving.

The annual construction project is assembled through consultation with the Mobility, Planning and PSUF divisions of OSPCD, OSE, the School Department, and various City Committees and Commissions to accomplish the following goals:

- Develop a cohesive construction project to receive favorable construction bids.
- Advance the City's Vision Zero action plan goals.
- Advance the City's ADA Title II Transition Plan.
- Coordinate with planned City utility upgrades.
- Coordinate with private utility trench repair projects.
- Leverage private development street reconstruction opportunities.

The NPR-sorted complete street and sidewalk lists, and the PCI-sorted partial paving list are provided below:

Complete Streets

| Street | From | То |
|---------------|----------------------|-----------------------|
| Broadway (E) | Central St | School St |
| Broadway (E) | Montgomery Ave | McGrath Hwy |
| Broadway | Glenwood Rd | Central St |
| Broadway | Josephine | Wilson |
| Broadway (E) | Sargent Ave | Montgomery Ave |
| Broadway | 205' E of Medford St | Glenwood Rd |
| Broadway (W) | McGrath Hwy | 130' E of Marshall St |
| Broadway (W) | Bond St | Central St |
| Broadway (E) | School St | Sargent Ave |
| Holland St | Claremon St | Broadway |
| Holland St | Davis Sq | Simpson St |
| Middlesex Ave | Mystic Ave | Foley St |
| Middlesex Ave | Foley St | Fellsway West |
| Washington | Hawkings St | Cambridge City Line |





| Street | From | To |
|----------------|-----------------------|----------------------|
| Webster Ave | Prospect St | Cambridge City Line |
| College Ave | Broadway | Medford City Line |
| Broadway (W) | School St | Bond St |
| Broadway | Wilson Ave | Charles E Ryan Rd |
| Elm St | Somerville Ave | Russell St |
| Pearl St | Skilton Ave | McGrath |
| North St | Broadway | Medford City Line |
| Elm St | Russell St | Day St |
| Broadway | Westminster St | Wallace St |
| Broadway | Arlington Town Line | Westminster St |
| Cameron | Holland Ave | Cambridge City Line |
| Broadway | Wallace St | College Ave |
| Mt Vernon | Pearl St | Washington St |
| Broadway | College Ave | Josephine St |
| Broadway (W) | 130' E of Marshall St | School St |
| East Albion St | Mt Verson St | Moreland St |
| Broadway | Charles E Ryan Rd | 205' E of Medford St |
| East Albion St | Moreland St | Fremont St |
| Tufts St | Washington St | Cross St |

^{* (}E) and (W) respectively refer to the Eastbound and Westbound sides of Broadway where separated by a median.

Sidewalks

| Street | Street (cont'd) | Street (cont'd) | Street (cont'd) |
|--------------|-----------------|-----------------|-----------------|
| Chester Ave | Windsor St | James St | Rush St (N) |
| Wheatland St | Dana St | Cross St East | Holyoke Rd |
| Jay St | Arlington St | Fountain Ave | Wesley St |
| Rush St (S) | Franklin Ave | Lexington Ave | Everett Ave |
| Russell Rd | Irving St | Belknap St | Hathorn St |
| Bond St | Grandview Ave | Winslow Ave | |
| Thorpe St | Lincoln Pkwy | Warner St | |





Partial Paving

| Street | From | To |
|-------------|-------------------|-------------------------------|
| Beach Ave | Webster Ave | Columbia St |
| Douglas Ave | Edgar Ave | Dead End |
| Thorpe St | Highland Ave | Dead End |
| Harold St | Dimick St | Marion St |
| Dearborn Rd | Medford City Line | College Ave |
| Laurel Terr | Laurel St | Dead End |
| Murdock St | Cedar St | Clyde St |
| Giles Park | Walnut St | Dead End |
| Thurston St | Medford St | Broadway (E) |
| Thurston St | Medford St | Broadway (E) |
| Windom St | Elm St | Summer St |
| Windom St | Elm St | Summer St |
| Whipple St | Highland Ave | Willow Ave |
| Weston Ave | Broadway | Clarendon Ave |
| Crown St | Lowell St | Porter St |
| Crown St | Lowell St | Porter St |
| Sawyer Ave | Curtis St | Packard Ace |
| Lewis St | Magnus Ave | Dead End |
| Lewis St | Magnus Ave | Dead End |
| Wade Ct | Cedar St | Dead End |
| Atherton St | Central St | Spring St |
| Third Ave | Inner Belt Rd | Inner Belt Rd |
| Oak St | Prospect St | 550' N of Cambridge City Line |
| Hill St | Broadway (E) | Fairmount Ave |
| Packard Ave | Broadway (E) | Professors Row |
| Chester Ave | Cross St | Mcgrath Hwy |
| Lake St | Hawkins St | Church St |
| Hudson St | Central St | Cedar St |
| Latin Way | Professors Row | Talbot Ave |





| Street | From | То |
|-----------------|-------------------------------|---------------------|
| Mondamin Ct | Ivaloo St | Harrison St |
| Chandler St | Park Ave | Broadway (E) |
| Oak St | 550' N of Cambridge City Line | Cambridge City Line |
| Billingham St | William St | Broadway (E) |
| Meacham Rd | Cambridge City Line | Dover St |
| Springhill Terr | Highland Ave | Belmont St |
| Whitfield Rd | Packard Ave | Curtis St |
| Pearl St Pl | Pearl St | Dead End |
| Acadia Park | Somerville Ave | Dead End |
| Cross St East | Broadway (W) | Dead End |
| First Ave | Inner Belt Rd | Dead End |
| Benedict St | Austin St | Dead End |
| South St | Harding St | Windsor St |

